

plan dramatically increases after-school opportunities, encourages businesses to provide child care for their employees, promotes early learning and school readiness, and improves child care quality.

The child care "A.C.C.E.S.S. Act" builds on the longstanding commitment of Senator Dodd and the cosponsors of this legislation to improving child care for our Nation's children. I look forward to working with Members of Congress in both parties to enact child care legislation this year that will help Americans fulfill their responsibilities as workers and, even more importantly, as parents.

**Letter to Congressional Leaders  
Reporting on the Deployment of  
Military Forces for Stabilization of  
Areas of the Former Yugoslavia**

*January 19, 1999*

*Dear Mr. Speaker: (Dear Mr. President:)*

In my report to the Congress of June 19, 1998, I provided further information on the deployment of combat-equipped U.S. Armed Forces to Bosnia and other states in the region in order to participate in and support the North Atlantic Treaty Organization (NATO)-led Stabilization Force (SFOR), which began its mission and assumed authority from the NATO-led Implementation Force on December 20, 1996. I am providing this supplemental report, consistent with the War Powers Resolution, to help ensure that the Congress is kept fully informed on continued U.S. contributions in support of peacekeeping efforts in the former Yugoslavia.

The U.N. Security Council authorized member states to continue SFOR in U.N. Security Council Resolution 1174 of June 15, 1998. The mission of SFOR is to provide a continued military presence in order to deter renewed hostilities, stabilize and consolidate the peace in Bosnia-Herzegovina, and contribute to a secure environment to facilitate the civilian implementation process to which SFOR provides broad support within its means and capabilities.

The U.S. force contribution to SFOR in Bosnia is approximately 6,900. In the last half

of 1998, all NATO nations and 19 others, including Russia and Ukraine, have provided military personnel or other support to SFOR. Most U.S. military personnel are assigned to Multinational Division, North, centered around the city of Tuzla. In addition, approximately 2,300 U.S. military personnel are deployed to Hungary, Croatia, Italy, and other states in the region in order to provide logistical and other support to SFOR. The U.S. forces continue to support SFOR in efforts to apprehend persons indicted for war crimes. In the last 6 months, U.S. forces have sustained no fatalities.

A U.S. Army contingent remains deployed in the Former Yugoslav Republic of Macedonia (FYROM) as part of the United Nations Preventive Deployment Force (UNPREDEP). This U.N. peacekeeping force, which includes some 350 U.S. military personnel, observes and monitors conditions along the border with the Federal Republic of Yugoslavia. The UNPREDEP continues to play a key role in preventing the spillover of ethnic conflict from the Federal Republic of Yugoslavia (FRY) into FYROM and the region. In doing so, it has helped FYROM become a bulwark against the southward spread of the conflict in the FRY. Several U.S. Army support helicopters and approximately 24 personnel are also deployed to provide support to U.S. forces and may provide emergency support to UNPREDEP as required. The U.N. Security Council voted July 21, 1998, to authorize an extension of the UNPREDEP mandate through February 28, 1999. To help maintain stability in the region in light of the situation in Kosovo, we are currently considering the extension of UNPREDEP's mandate.

I have directed the participation of U.S. Armed Forces in these operations pursuant to my constitutional authority to conduct U.S. foreign relations and as Commander in Chief and Chief Executive, and in accordance with various statutory authorities. I am providing this report as part of my efforts to keep the Congress fully informed about developments in Bosnia and other states in the region. I will continue to consult closely with the Congress regarding our efforts to

foster peace and stability in the former Yugoslavia.

Sincerely,

**William J. Clinton**

NOTE: Identical letters were sent to J. Dennis Hastert, Speaker of the House of Representatives, and Strom Thurmond, President pro tempore of the Senate.

**Letter to Congressional Leaders  
Transmitting a Report on Iraqi  
Democratic Opposition  
Organizations**

*January 19, 1999*

Dear \_\_\_\_\_:

Pursuant to section 5(a) of the Iraq Liberation Act of 1998 (Public Law 105-338; October 31, 1998), the enclosed report notifies the Congress of Iraqi democratic opposition organizations I intend to designate under the Act.

Sincerely,

**William J. Clinton**

NOTE: Identical letters were sent to Jesse Helms, chairman, and Joseph R. Biden, Jr., ranking member, Senate Committee on Foreign Relations; Benjamin A. Gilman, chairman, and Sam Gejdenson, ranking member, House Committee on International Relations; Ted Stevens, chairman, and Robert C. Byrd, ranking member, Senate Committee on Appropriations; and C.W. Bill Young, chairman, and David R. Obey, ranking member, House Committee on Appropriations.

**Address Before a Joint Session of the  
Congress on the State of the Union**

*January 19, 1999*

Mr. Speaker, Mr. Vice President, Members of Congress, honored guests, my fellow Americans: Tonight, I have the honor of reporting to you on the State of the Union.

Let me begin by saluting the new Speaker of the House, and thanking him, especially tonight, for extending an invitation to two guests sitting in the gallery with Mrs. Hastert: Lyn Gibson and Wenling Chestnut are the widows of the two brave Capitol Hill police officers who gave their lives to defend freedom's house.

Mr. Speaker, at your swearing-in, you asked us all to work together in a spirit of civility and bipartisanship. Mr. Speaker, let's do exactly that.

Tonight, I stand before you to report that America has created the longest peacetime economic expansion in our history with nearly 18 million new jobs, wages rising at more than twice the rate of inflation, the highest homeownership in history, the smallest welfare rolls in 30 years, and the lowest peacetime unemployment since 1957.

For the first time in three decades, the budget is balanced. From a deficit of \$290 billion in 1992, we had a surplus of \$70 billion last year. And now we are on course for budget surpluses for the next 25 years.

Thanks to the pioneering leadership of all of you, we have the lowest violent crime rate in a quarter century and the cleanest environment in a quarter century. America is a strong force for peace from Northern Ireland to Bosnia to the Middle East.

Thanks to the leadership of Vice President Gore, we have a Government for the information age. Once again, a Government that is a progressive instrument of the common good, rooted in our oldest values of opportunity, responsibility, and community; devoted to fiscal responsibility; determined to give our people the tools they need to make the most of their own lives in the 21st century; a 21st century Government for 21st century America.

My fellow Americans, I stand before you tonight to report that the state of our Union is strong.

Now, America is working again. The promise of our future is limitless. But we cannot realize that promise if we allow the hum of our prosperity to lull us into complacency. How we fare as a nation far into the 21st century depends upon what we do as a nation today. So with our budget surplus growing, our economy expanding, our confidence rising, now is the moment for this generation to meet our historic responsibility to the 21st century.

Our fiscal discipline gives us an unsurpassed opportunity to address a remarkable new challenge, the aging of America. With the number of elderly Americans set to double by 2030, the baby boom will become a